

SIXTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
First Regular Session )




Senate  
Office of the Secretary

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SENATE

S.B. NO. **424**

RECEIVED BY: 

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**Introduced by SENATOR FERDINAND R. MARCOS, JR.**

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### Explanatory Note


Article XII, Section 15 of the Constitution provides that "the Congress shall create an agency to promote the viability and growth of cooperatives as instruments for social justice and economic development." Pursuant to this mandate, Congress has enacted Republic Act 6939 which created the Cooperative Development Authority. This law is designed to foster the creation and growth of cooperatives in the country but has so far failed to attain the purpose of its creation due to institutional weaknesses.

The principle of cooperatives is primarily aimed to promote people empowerment. Its practical application and benefits is most desired in the rural areas where less privileged individuals with common bond of interest may organize themselves towards the attainment of economic development.

While many cooperatives had sprung and organized with great hope for economic development under the ideals of cooperativism, many had ended up in vain or with dismal growth. The failures are attributed to inadequate assistance, supervision and regulation by the Cooperative Development Authority (CDA).

The proposed measure seeks to strengthen the powers, duties and functions of the CDA to become an effective vehicle for the development of cooperatives in the country and to usher the eventual recognition of cooperatives as one of the potent forces for national development.

Thus, the early passage of this bill is earnestly requested.

  
**FERDINAND R. MARCOS, JR**



SIXTEENTH CONGRESS OF THE )  
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SENATE  
SENATE BILL NO. 424

RECEIVED BY: *[Signature]*

**Introduced by Senator FERDINAND R. MARCOS, JR.**

"AN ACT  
REORGANIZING THE COOPERATIVE DEVELOPMENT AUTHORITY, REPEALING FOR  
THE PURPOSE REPUBLIC ACT NO. 6939, CREATING THE COOPERATIVE  
DEVELOPMENT AUTHORITY"

*Be it enacted by the Senate and the House of Representatives of the  
Philippines in Congress assembled:*

SECTION 1. **Short Title.** – This Act shall be known as the "Cooperative  
Development Authority Charter Act."

SEC. 2. **Declaration of Policy.** – It is hereby declared the policy of the  
State to promote the viability and growth of cooperatives as instruments of  
equity, social justice and economic development and to create an agency, in  
fulfillment of the mandate in Section 15, Article XII of the 1987 Constitution.

Toward this end, the State shall recognize cooperatives as associations  
organized for the economic and social betterment of their members, operating  
business enterprises based on mutual aid, and founded upon internationally  
accepted cooperative principles and practices. The State recognizes the  
Cooperative Development Authority as primarily responsible for the institutional  
development of cooperatives. Accordingly, the State recognizes the rights of  
the cooperatives to initiate and foster within their own ranks cooperative  
promotion, organization, training, information gathering, audit and support  
services, with government assistance where necessary. In furtherance of this  
policy, the National Economic and Development Authority shall include the  
promotion of growth and expansion of cooperatives as major and indispensable  
components of national development plans.

The government and all its branches, subdivisions, instrumentalities and  
agencies shall ensure the provision of technical guidance, financial assistance  
and other services to enable the cooperatives to develop into viable and  
responsive economic enterprises towards a strong cooperative movement free  
from any condition which infringes upon the objectives and character of  
cooperatives. The State shall, except as provided in this Act, maintain the policy  
of non-interference in the management and operation of cooperatives.

SEC. 3. **Cooperative Development Authority.** – The Cooperative  
Development Authority created under Republic Act No. 6939, hereinafter  
referred to as the Authority, is hereby reorganized to carry out the provisions of  
this Act and those of Republic Act No. 9520, otherwise known as the "Philippine  
Cooperative Code of 2008". The Authority shall have its principal place of  
business in Metro Manila, and shall maintain offices and branches in such other

places as the proper conduct of its business shall require. The Authority shall be an agency attached to the Office of the President for policy and program coordination.

SEC. 4. **Powers, Functions and Responsibilities.** – The Authority shall have the following powers and functions:

- a) Exercise supervision and jurisdiction over all types and categories of cooperatives registered with the Authority;
- b) Register all types of cooperatives including amendments to its by-laws; division, merger, consolidation, dissolution and liquidation of cooperatives as well as the transfer of all or substantially all of their assets and liabilities;
- c) Order the cancellation or revocation of the Certificate of Registration after due notice and hearing pursuant to Articles 67 & 68 of the Philippine Cooperative Code of 2008 and the by-laws of the cooperative;
- d) Formulate, adopt, and implement integrated plans and programs on cooperative development consistent with the national policy on cooperatives, and establish an integrated framework on cooperative development for all government agencies;
- e) Develop and formulate, in consultation with the cooperative sector, and issue appropriate regulations, standards, rules, orders, guidelines and/or circulars to implement the Cooperative Code to ensure the sound operation of cooperatives;
- f) Establish a consultative mechanism in order to provide the cooperative sector a system for maximum participation on matters of government plans, projects and policies related to cooperatives.

The cooperative sector shall undertake the organization/streamlining or rationalization of an apex body, representing all types and categories of cooperatives under the Philippine Cooperative Code of 2008, which shall function as the overall consultative and coordinating body with the Authority.

The Authority, in consultation with the cooperative sector, shall promulgate the guidelines for the implementation of the consultative mechanism;

- g) Establish and maintain a continuing educational and capability-building program for the Authority;
- h) Require the submission of annual reports, audited financial statements, and such reports in compliance with the Philippine Cooperative Code of 2008, in such forms as may be prescribed by the Authority;
- i) Conduct regular inspection or examination of a cooperative in accordance with rules and regulations promulgated by the Authority and when deemed necessary, conduct a special inspection and investigation to protect the interest and welfare of the members of cooperatives. However, the Authority may delegate this power to accredited federations and unions in accordance with the Philippine Cooperative Code of 2008 and the implementing rules and regulations issued for this purpose;
- j) Compel the cooperative to call a General Assembly under the supervision of the Authority, subject to the criteria or condition/s to be defined in the implementing rules and regulations issued for this purpose;

In case a cooperative fails to call and conduct a General Assembly, the Authority shall, on its own, call a general assembly meeting to address and settle the issues. The Authority may enlist the aid and support of and/or deputize any and all enforcement

- agencies of the government and federations and unions for the implementation of its orders;
- (k) Impose sanctions for non-compliance with lawful orders, rules and regulations of the Authority, including the Articles of Cooperation and the By-Laws of the cooperative subject to conditions as defined in the implementing rules and regulations of this Act;
  - l) Collect reasonable fees, fines or charges in the performance of its registration and regulatory functions.
  - (m) Establish and strengthen extension offices in all political and administrative regions in the country and such other places as may be determined by the Authority;
  - (n) Hear, decide and settle disputes between and among members, officers, and directors of cooperatives, and between and among cooperatives in accordance with Article 137 of the Philippine Cooperative Code of 2008;
  - (o) Implement and enforce its decision with the assistance of deputized law enforcement agencies or the local government unit concerned as may be necessary; and
  - (p) Exercise such other powers and functions as may be necessary to implement the provisions of the Philippine Cooperative Code of 2008.

**SEC. 5. Organizational Structure.** – The Authority shall have a Board of Directors and an Office of the Administrator.

The Board of Directors, hereinafter referred to as the Board, shall be the collegial policy-making body of the Authority which shall be composed of the Chairperson and six (6) members of the Board of Directors, all of whom shall be chosen from among the nominees of the cooperative sector, with two (2) representatives each from Luzon, Visayas and Mindanao. They shall be appointed by the President of the Philippines and shall serve for a term of six (6) years without reappointment. Except for the Chairperson, the Members of the Board shall serve on a part-time basis only; Provided, That any vacancy in the Board shall be filled-up by appointment of the President in accordance with the provisions of this section: Provided, further, That a member so appointed shall serve only for the unexpired term: Provided, finally, That the incumbent Chairperson and members of the Board shall continue to serve and act as chairperson and members of the present Board up to the end of their term under Republic Act No. 6939.

Except for the Chairperson, the members of the Board shall be entitled to per diem and actual travel expenses.

The Office of the Administrator shall be headed by the Chairperson of the Board who shall exercise over-all supervision on the operations of the Authority.

**SEC. 6. Powers and Functions of the Board.** – The Board as the policy making body shall have the following powers and functions:

- a) Formulate policies, rules and regulations consistent with the provisions of the Philippine Cooperative Code of 2008;
- b) Adopt implementing rules and regulations for the conduct of the internal operations of the Authority;
- c) Organize the operating structure and functions of the Authority. No changes in the approved organizational structure shall be effected without the approval of the Board; and
- d) Approve and adopt the annual budget of the Authority.

SEC. 7. **Qualifications of Members of the Board.** – The Chairperson or a Member of the Board who shall be appointed must possess the following qualifications:

- a) A natural born Filipino citizen;
- b) Must not be more than sixty (60) years old at the time of the appointment and must be in good health;
- c) A holder of at least a bachelor's degree and five (5) years of experience as an official or officer of a cooperative, government agency, or non-government organization engaged in cooperative development or, in the absence of the bachelor's degree, at least seven (7) years of experience in cooperatives either as an officer of a cooperative or a government agency or non-government organization engaged in cooperative development;
- d) Except the Chairperson who should be a resident of the Philippines, the other Members of the Board must be a resident of the region represented for at least five (5) years; and
- e) Must be recommended and endorsed by a federation and/or union of cooperatives operating in good standing under the provisions of this Act and the Philippine Cooperative Code of 2008.

Any person appointed as Chairperson or regular member of the Board shall, upon appointment, divest himself of any direct or indirect pecuniary interest or dealings with any cooperative.

SEC. 8. **Removal of Member of the Board.** – The President of the Philippines may remove any member of the Board for any of the following reasons:

- a) If the member is subsequently disqualified under the provisions of this Act;
- b) If the member becomes physically or mentally incapacitated to properly discharge the duties and responsibilities of the position and such incapacity has lasted more than six (6) months; and
- c) If the member is guilty of acts or omissions which are fraudulent or illegal in character or which are manifestly opposed to the aims, objectives and interests of the Authority and the cooperative sector.

SEC. 9. **Meetings of the Board.** – The Board shall meet at least once a month for the transaction of its regular business. Special meetings may be called by the chairperson or majority of the members to consider specific matters. A majority vote by the entire Board of Directors shall be required for a decision. All regular and special meetings of the Board shall be held at the head office in Metro Manila.

SEC. 10. **Administrator.** – The Chairperson shall be the Administrator of the Authority and shall have the rank and privileges of an Undersecretary. The Administrator shall be assisted by five (5) directors who will be assigned to the following specific concerns:

- a. Support Services;
- b. Institutional Development;
- c. Legal Affairs & Registration;
- d. Supervision and Examination; and
- e. Field Operations

In the absence of the Administrator, the Board shall appoint from among the five (5) directors the Officer-In-Charge of the Authority who shall exercise the powers and duties of the administrator.

SEC. 11. **Powers and Functions of the Administrator.** – The Administrator of the Authority shall have the following powers and functions:

- a) Preside over the meetings of the Board;
- b) Supervise the over-all operations of the Authority;
- c) Prepare, consolidate and submit periodic reports for the consideration of the Board;
- d) Implement a human resource management system consistent with the Civil Service Code that will promote professionalism and excellence in accordance with sound principles of management;
- e) Prepare the proposed annual and supplemental budgets of the Authority for the consideration and approval of the Board;
- f) Report to the President of the Philippines and Congress on the performance and accomplishment of the Authority on a periodic basis;
- g) Represent the Authority in all undertakings where its presence is required; and
- h) Perform such other functions as may be required by law.

SEC. 12. **Deputy Administrators.** – The Board shall appoint the deputy administrators in accordance with the Civil Service Laws and must possess the following qualifications:

- a) A natural-born Filipino citizen;
- b) Must not be more than 60 years old at the time of the appointment and must be in good health;
- c) A holder of a bachelor's degree and five (5) years of experience as an official or officer of a cooperative, government agency, or non-government organization engaged in cooperative development; and
- d) A career executive service officer.

SEC. 13. **Power to Register Cooperatives.** – The power to register cooperatives shall be vested solely on the Authority pursuant to the provisions of the Philippine Cooperative Code of 2008.

All cooperatives duly registered with the Authority shall present their Certificate of Registration to the nearest Bureau of Internal Revenue office and the latter shall within ten (10) days issue the Certificate of Tax Exemption.

Any provision of law, executive order, rule or regulation to the contrary notwithstanding, the certificate of registration issued by the Authority to a duly registered cooperative shall ipso facto constitute as the sole legal basis or requirement for the full enjoyment of the tax exemption granted under Articles 60 and 61 of the Philippine Cooperative Code of 2008. Any public official or employee who violates or in any manner circumvents this provision shall be dealt with under Article 140 of Philippine Cooperative Code of 2008.

The Authority shall cite this provision in the certificate of registration.

SEC. 14. **Prohibition.** – Except as provided for under Article 130 of the Philippine Cooperative Code of 2008, the use of the word "cooperative" by any person or organization unless duly registered with the Cooperative Development

Authority shall be prohibited and shall be penalized under Article 140 of the Philippine Cooperative Code of 2008.

SEC. 15. **Settlement of Disputes.** – Disputes within or between cooperatives, or disputes within or between federations or unions shall be mediated, conciliated or settled in accordance with this Act, Article 137 of the Philippine Cooperative Code of 2008 and its implementing rules and regulations or Republic Act No. 9285, otherwise known as the Alternative Dispute Resolution Act of 2004.

SEC. 16. **Cooperatives in the Education System.** – The history, philosophy, concepts, values, principles and practices of cooperatives and their role as a factor in the national economy shall be disseminated both in formal and non-formal education.

Notwithstanding existing laws, memorandum orders and directives, cooperatives development and administration as a field of study may be offered as a baccalaureate, post baccalaureate or masteral program in state universities and colleges (SUCs) in accordance with the standards, rules and regulations promulgated by their respective Board of Regents, the Commission on Higher Education (CHED) or the Authority in consultation with the cooperative sector as necessary: Provided, That SUCs shall provide for equivalency credit and accreditation of work experiences and non-formal education and training of cooperative leaders, managers and members: Provided further, That in cases where the SUCs do not offer a separate academic program in cooperatives development and administration, the SUCs shall be encouraged to include a 3-unit subject in the curricula of accountancy, agribusiness, agriculture, agricultural economics, business, community development, economics, education, forestry, social sciences, and other curricula that can be instrumental in the development of cooperatives. Special incentives including scholarships shall be formulated by the Authority for students taking up degree courses on cooperatives development and administration.

The role of non-government organizations, not registered as cooperatives but duly registered under Philippine laws and engaged in cooperative promotion, organization, research and education, shall be recognized. The Authority may accredit such non-government organizations as non-academic training organizations. The training courses offered by them may be eligible as credits for the purposes of academic, professional and career advancements of their trainees. Existing training centers for cooperatives may qualify as non-government organizations under this Act.

Upon request of cooperatives, State colleges and universities shall provide technical assistance and guidance to cooperatives in the communities where they are located.

SEC. 17. **Cooperatives in the Banking System.** – The promotion and development of cooperative banks as part of the banking system and of financial service cooperatives as defined in the Philippine Cooperative Code of 2008 shall be a major concern of the Authority which shall undertake the necessary program towards this end in collaboration with the Bangko Sentral ng Pilipinas (BSP) and the cooperative sector concerned.

SEC. 18. **Cooperatives Engaged in Services Covered by Other Laws.** – Registered cooperatives may engage in business endeavors in accordance with its approved articles of cooperation provided they acquire the necessary licenses, franchises, certificates of authority and permits from the appropriate agencies governing their type of cooperatives such as those providing

manpower services, construction services, professional services, health care services, security services, social welfare services, research development, related health services, ecological and environmental services, farmers and fisherfolk cooperatives and services to indigenous cultural minorities.

SEC. 19. **Reorganization of the Authority.** – The Authority shall be reorganized within one hundred twenty (120) days from the effectivity of this Act.

SEC. 20. **Transitory Provisions.** – Upon the effectivity of this Act, the personnel of the Cooperative Development Authority shall, unless removed for cause and after due process, continue to perform their duties and responsibilities and shall receive their corresponding salaries and benefits.

In the reorganization and staffing of the Authority, these personnel shall be given preference subject to civil service rules and regulation and rules of the Classification Compensation Bureau of the Department of Budget and Management (DBM); Provided, that those who shall not be absorbed by the organization shall be given separation pay computed at 1.5 months salary for every year of service. The fraction of six months shall be considered as one (1) year in computing years of service for severance pay and whatever applicable retirement benefit under existing laws.

SEC. 21. **Appropriations.** – The amount necessary for the implementation of this Act shall be included in the annual General Appropriations Act.

SEC. 22. **Transfer of Funds and Programs.** – The Cooperative Development Loan Fund and the Fund for Management Training and Assistance Program created under Presidential Decree No. 175, as amended, and the Cooperative Marketing Project created under loan agreements, all granted to the Department of Agriculture, is hereby transferred to the Authority which shall be used for the development and strengthening of cooperatives.

SEC. 23. **Joint Congressional Oversight Committee on Cooperatives (JCOCC).** – The Joint Congressional Oversight Committee created under Article 138 of Philippine Cooperative Code of 2008 shall review and monitor the implementation of this Act.

SEC. 24. **Implementing Rules and Regulations.** – The Board shall, in consultation with the cooperative sector, formulate the implementing rules and regulations for the effective implementation of the provisions of this Act. The implementing rules and regulations shall take effect within fifteen (15) days after publication in the Official Gazette or in two (2) newspapers of general circulation. All subsequent amendments to the implementing rules and regulations shall also be published before taking effect.

SEC. 25. **Information Campaign.** – The Cooperative Development Authority is mandated to conduct an information campaign for six (6) months on the provisions of this Act from its effectivity.

SEC. 26. **Repealing Clause.** – Republic Act No. 6939, creating the Cooperative Development Authority, is hereby repealed. All other laws, decrees, executive orders, rules and regulations or parts thereof inconsistent with the provisions of this Act are hereby amended or modified accordingly.

SEC. 27. **Separability Clause.** – If for any cause, any part of this Act is declared unconstitutional, the rest of the provisions shall remain in force and effect.



SEC. 28. **Effectivity Clause.** – This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in at least two (2) national newspapers of general circulation.

Approved,